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(Original Signature of Member)

119TH CONGRESS  
2D SESSION

**H. R.**

To implement reforms to the budget and appropriations process in the House of Representatives, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

Mr. WOMACK (for himself and [see ATTACHED LIST of cosponsors]) introduced the following bill; which was referred to the Committee on

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**A BILL**

To implement reforms to the budget and appropriations process in the House of Representatives, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*  
3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Budgeting for a Better America Act”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—BIENNIAL BUDGET RESOLUTIONS

- Sec. 101. Purposes.
- Sec. 102. Definitions.
- Sec. 103. Revision of timetable.
- Sec. 104. Biennial concurrent resolutions on the budget.
- Sec. 105. Committee allocations.
- Sec. 106. Revision of biennial budget.
- Sec. 107. Additional amendments to the Congressional Budget Act of 1974 to effectuate biennial budgeting.
- Sec. 108. Reconciliation process.
- Sec. 109. Amendments to the Rules of the House of Representatives to effectuate biennial budgeting.
- Sec. 110. Rulemaking authority.
- Sec. 111. Effective date.

TITLE II—NATIONAL COMMISSION ON FISCAL RESPONSIBILITY AND REFORM

- Sec. 201. Establishment of Commission.
- Sec. 202. Consideration of commission recommendations.
- Sec. 203. Expedited consideration of proposed joint resolution.

TITLE III—OTHER MATTERS

- Sec. 301. Views and estimates of committees.
- Sec. 302. Analysis of long-term unfunded obligations.
- Sec. 303. Annual supplemental budget submission by the President.
- Sec. 304. Hearing on the fiscal state of the Nation.
- Sec. 305. New Member orientation training.
- Sec. 306. Modernizing Committees on the Budget.

1       **TITLE I—BIENNIAL BUDGET**  
2                                   **RESOLUTIONS**

3   **SEC. 101. PURPOSES.**

4       Paragraph (2) of section 2 of the Congressional  
5 Budget and Impoundment Control Act of 1974 is amend-  
6 ed to read as follows:

7                   “(2) to facilitate the determination biennially of  
8       the appropriate level of Federal revenues and ex-  
9       penditures by the Congress;”.

1 **SEC. 102. DEFINITIONS.**

2 Section 3 of the Congressional Budget and Impound-  
3 ment Control Act of 1974 (2 U.S.C. 622) is amended—

4 (1) in paragraph (4), by striking “for a fiscal  
5 year” each place it appears and inserting “for a bi-  
6 ennium”; and

7 (2) by adding at the end the following new  
8 paragraphs:

9 “(12) The term ‘direct spending’ has the mean-  
10 ing given to such term in section 250(c)(8) of the  
11 Balanced Budget and Emergency Deficit Control  
12 Act of 1985.

13 “(13) The term ‘biennium’ means any period of  
14 2 consecutive fiscal years beginning with an even-  
15 numbered fiscal year.

16 “(14) The term ‘budget year’ has the meaning  
17 given that term in section 250(c)(12) of the Bal-  
18 anced Budget and Emergency Control Act of  
19 1985.”.

20 **SEC. 103. REVISION OF TIMETABLE.**

21 Section 300 of the Congressional Budget Act of 1974  
22 (2 U.S.C. 631) is amended to read as follows:

23 “TIMETABLE

24 “SEC. 300. The timetable with respect to the congres-  
25 sional budget process for any Congress is as follows:

“First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in February .....	President submits budget.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
March 1 .....	Committees submit views and estimates to Budget Committees.
April 1 .....	Senate Budget Committee reports biennial budget.
May 1 .....	Congress completes action on the biennial budget.
May 15 .....	Appropriation bills may be considered in the House of Representatives.
June 10 .....	House Appropriations Committee reports last annual appropriation bill.
October 1 .....	First fiscal year of the biennium begins.

“Second Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in February .....	President submits budget.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
June 10 .....	House Appropriations Committee reports last annual appropriation bill.
October 1 .....	Second fiscal year of the biennium begins.”.

1 **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE**  
2 **BUDGET.**

3 (a) CONTENTS OF RESOLUTION.—Section 301(a) of  
4 the Congressional Budget Act of 1974 (2 U.S.C. 632(a))  
5 is amended—

6 (1) by striking “On or before April 15” and all  
7 that follows through “the following:” and inserting  
8 the following: “On or before May 1 of each odd-  
9 numbered calendar year, the Congress shall complete  
10 action on a concurrent resolution on the budget for  
11 the biennium beginning on October 1 of that cal-  
12 endar year. The concurrent resolution shall set forth  
13 appropriate levels for each fiscal year in the bien-

1           nium and for at least each fiscal year in the next 2  
2           bienniums for the following—”;

3           (2) in paragraph (6)—

4           (A) by striking “for the fiscal year” and  
5           inserting “for each fiscal year in the biennium”;  
6           and

7           (B) by striking “and” at the end;

8           (3) in paragraph (7)—

9           (A) by striking “for the fiscal year” and  
10          inserting “for each fiscal year in the biennium”;  
11          and

12          (B) by striking the period at the end and  
13          inserting a semicolon;

14          (4) by adding after paragraph (7) the following:

15          “(8) subtotals of new budget authority and out-  
16          lays for nondefense discretionary spending; defense  
17          discretionary spending; direct spending; and net in-  
18          terest;

19          “(9) the ratio of the public debt to the esti-  
20          mated gross domestic product and the ratio of the  
21          deficit to the estimated gross domestic product; and

22          “(10) the total outlays and total revenue losses  
23          from tax expenditures.”; and

24          (5) by adding at the end of the matter following  
25          paragraph (8) (as added by subparagraph (D)) the

1 following: “The concurrent resolution on the budget  
2 for a biennium shall include procedures for adjusting  
3 spending and revenue levels, committee allocations,  
4 and other amounts in the resolution during the sec-  
5 ond session of a Congress to reflect an updated  
6 baseline that will be used for scoring purposes.”.

7 (b) ADDITIONAL MATTERS IN CONCURRENT RESO-  
8 LUTION.—Section 301(b) of the Congressional Budget Act  
9 of 1974 (2 U.S.C. 632(b)) is amended—

10 (1) in paragraph (3), by striking “for such fis-  
11 cal year” and inserting “for either fiscal year in  
12 such biennium”;

13 (2) in paragraph (8), by striking “and” at the  
14 end;

15 (3) in paragraph (9), by striking the period at  
16 the end and inserting “; and”; and

17 (4) by adding at the end the following:

18 “(10) include total combined outlays and reve-  
19 nues for tax expenditures.”.

20 (c) HEARINGS AND REPORT.—Section 301(e) of the  
21 Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is  
22 amended—

23 (1) in paragraph (1), by striking “fiscal year”  
24 and inserting “biennium”; and

25 (2) in paragraph (3)—

1 (A) by striking “and” at the end of sub-  
2 paragraph (D);

3 (B) by striking the period at the end of  
4 subparagraph (D) and inserting “; and”; and

5 (C) by adding at the end the following:

6 “(F) the difference between the true tax li-  
7 ability owed to the Federal Government and the  
8 amount of tax paid voluntarily and on time.”.

9 (d) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-  
10 tion 301(f) of the Congressional Budget Act of 1974 (2  
11 U.S.C. 632(f)) is amended by striking “fiscal year” each  
12 place it appears and inserting “biennium”.

13 (e) ECONOMIC ASSUMPTIONS.—Section 301(g)(1) of  
14 the Congressional Budget Act of 1974 (2 U.S.C.  
15 632(g)(1)) is amended by striking “for a fiscal year” and  
16 inserting “for a biennium”.

17 (f) SECTION HEADING.—The section heading of sec-  
18 tion 301 of the Congressional Budget Act of 1974 (2  
19 U.S.C. 632) is amended by striking “ANNUAL ADOPTION  
20 OF” and inserting “ADOPTION OF BIENNIAL”.

21 **SEC. 105. COMMITTEE ALLOCATIONS.**

22 Section 302 of the Congressional Budget Act of 1974  
23 (2 U.S.C. 633) is amended—

24 (1) in subsection (a)(1)—

1 (A) by striking “for that period of fiscal  
2 years” and inserting “for all fiscal years cov-  
3 ered by the resolution”; and

4 (B) by striking “only for the fiscal year of  
5 that resolution” and inserting “only for each  
6 fiscal year of the biennium”;

7 (2) in subsection (c)—

8 (A) by striking “subsection (a)” and in-  
9 serting “subsection (a)(1)”;

10 (B) by striking “for a fiscal year” and in-  
11 serting “for a budget year”; and

12 (C) by striking “for that fiscal year” and  
13 inserting “for that budget year”;

14 (3) in subsection (f)(1)—

15 (A) by striking “for a fiscal year”; and

16 (B) by striking “the first fiscal year” and  
17 inserting “either fiscal year of the biennium of  
18 that resolution”; and

19 (4) in subsection (f)(2)(A), by—

20 (A) striking “the first fiscal year” and in-  
21 serting “either fiscal year of the biennium of  
22 that resolution”; and

23 (B) striking “the total of fiscal years” and  
24 inserting “the total of all fiscal years covered by  
25 the resolution”.

1 **SEC. 106. REVISION OF BIENNIAL BUDGET.**

2 Section 304 of the Congressional Budget Act of 1974  
3 (2 U.S.C. 635) is amended to read as follows:

4 “PERMISSIBLE REVISIONS OF CONCURRENT  
5 RESOLUTIONS ON THE BUDGET

6 “SEC. 304. At any time after the concurrent resolu-  
7 tion on the budget has been agreed to pursuant to section  
8 301 and before the end of the biennium, the two Houses  
9 may adopt a concurrent resolution that revises or reaf-  
10 firms the most recently agreed to concurrent resolution  
11 on the budget. Any concurrent resolution that revises or  
12 reaffirms the most recently agreed to concurrent resolu-  
13 tion on the budget shall be considered under the proce-  
14 dures set forth in section 305.”.

15 **SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**  
16 **SIONAL BUDGET ACT OF 1974 TO EFFEC-**  
17 **TUATE BIENNIAL BUDGETING.**

18 (a) ENFORCEMENT OF SECTION 303.—Section 303  
19 of the Congressional Budget Act of 1974 (2 U.S.C. 634)  
20 is amended—

21 (1) in subsection (a)—

22 (A) by striking “for a fiscal year” and in-  
23 serting “for a biennium”; and

24 (B) by striking “the first fiscal year cov-  
25 ered by that resolution” and inserting “either  
26 fiscal year of that biennium”;

1           (2) in subsection (b)(1)(B), by striking “the fis-  
2           cal year” and inserting “the biennium”; and

3           (3) in subsection (c)—

4                 (A) in paragraph (1)—

5                         (i) by striking “for a fiscal year” and  
6                         inserting “for a biennium”; and

7                         (ii) by striking “for that year” each  
8                         place it appears and inserting “for each  
9                         year of that biennium”; and

10                 (B) in paragraph (2), by striking “after  
11                 the year the allocation referred to in that para-  
12                 graph is made” and inserting “after the years  
13                 the allocations referred to in that paragraph are  
14                 made”.

15           (b) SECTION 305.—Subsections (a)(3) and (b)(3) of  
16           section 305 of the Congressional Budget Act of 1974 (2  
17           U.S.C. 636) are amended by striking “for a fiscal year”.

18           (c) SECTION 311 POINT OF ORDER.—

19                 (1) IN THE HOUSE OF REPRESENTATIVES.—  
20                 Section 311(a)(1) of the Congressional Budget Act  
21                 of 1974 (2 U.S.C. 642(a)) is amended—

22                         (A) by striking “for a fiscal year”;

23                         (B) by striking “the first fiscal year” each  
24                         place it appears and inserting “either of the

1 first two fiscal years covered by such resolu-  
2 tion”; and

3 (C) by striking “that first fiscal year” and  
4 inserting “either of the first two fiscal years”.

5 (2) IN THE SENATE.—Section 311(a)(2) of the  
6 Congressional Budget Act of 1974 (2 U.S.C.  
7 642(a)(2)) is amended—

8 (A) in subparagraph (A), by striking “for  
9 the first fiscal year” and inserting “for either  
10 of the first two fiscal years”; and

11 (B) in subparagraph (B)—

12 (i) by striking “that first fiscal year”  
13 the first place it appears and inserting “ei-  
14 ther of the first two fiscal years”; and

15 (ii) by striking “that first fiscal year  
16 and the ensuing fiscal years” and inserting  
17 “all fiscal years”.

18 (3) SOCIAL SECURITY LEVELS.—Section  
19 311(a)(3) of the Congressional Budget Act of 1974  
20 (2 U.S.C. 642(a)(2)) is amended by—

21 (A) striking “for the first fiscal year” and  
22 inserting “for either of the first two fiscal  
23 years”; and

1 (B) striking “that fiscal year and the ensu-  
2 ing fiscal years” and inserting “all fiscal  
3 years”.

4 **SEC. 108. RECONCILIATION PROCESS.**

5 Section 310(a) of the Congressional Budget Act of  
6 1974 (2 U.S.C. 641(a)) is amended—

7 (1) in the matter before paragraph (1), by  
8 striking “A concurrent” and all that follows through  
9 “shall” and inserting “A concurrent resolution on  
10 the budget for a biennium shall, for each fiscal year  
11 of the biennium”;

12 (2) in paragraph (1)(A), by striking “for such  
13 fiscal year” and inserting “for each fiscal year of the  
14 biennium”;

15 (3) in paragraph (1)(C), by striking “such fis-  
16 cal year” and inserting “each fiscal year of the bien-  
17 nium”; and

18 (4) in paragraph (1)(D), by striking “such fis-  
19 cal year” and inserting “each fiscal year of the bien-  
20 nium”.

21 **SEC. 109. AMENDMENTS TO THE RULES OF THE HOUSE OF**  
22 **REPRESENTATIVES TO EFFECTUATE BIEN-**  
23 **NIAL BUDGETING.**

24 (a) Clause 4(a)(4) of rule X of the Rules of the House  
25 of Representatives is amended by striking “any alloca-

1 tions” and inserting “its allocations for the budget year”  
2 and by striking “fiscal year” and inserting “biennium”.

3 (b) Clause 4(b)(2) of rule X of the Rules of the House  
4 of Representatives is amended by striking “for each fiscal  
5 year”.

6 (c) Clause 4(b) of rule X is amended by striking  
7 “and” at the end of subparagraph (5), by striking the pe-  
8 riod and inserting “; and” at the end of subparagraph (6),  
9 and by adding at the end the following new subparagraph:

10 “(7) use the second session of each Congress to  
11 study issues with long-term budgetary and economic  
12 implications.”.

13 (d) Clause 4(f) of rule X is amended—

14 (1) by striking “fiscal year” the first place it  
15 appears and inserting “biennium”;

16 (2) by striking “that fiscal year” and inserting  
17 “each fiscal year in such ensuing biennium”; and

18 (3) in subparagraph (1) by striking “six weeks  
19 after the submission of the budget by the President”  
20 and inserting “March 1”.

21 (e) Clause 3(d)(1)(A) of rule XIII is amended by  
22 striking “five” both places it appears and inserting “six”.

23 **SEC. 110. RULEMAKING AUTHORITY.**

24 Sections 109 and 306 are enacted by the Congress—

1 (1) as an exercise of the rulemaking power of  
2 the House of Representatives, and as such they shall  
3 be considered as part of the rules of the House and  
4 such rules shall supersede other rules only to the ex-  
5 tent that they are inconsistent therewith; and

6 (2) with full recognition of the constitutional  
7 right of the House to change such rules at any time,  
8 in the same manner, and to the same extent as in  
9 the case of any other rule of the House.

10 **SEC. 111. EFFECTIVE DATE.**

11 This title and the amendments made by this title  
12 shall take effect immediately before noon January 3,  
13 2027.

14 **TITLE II—NATIONAL COMMIS-**  
15 **SION ON FISCAL RESPONSI-**  
16 **BILITY AND REFORM**

17 **SEC. 201. ESTABLISHMENT OF COMMISSION.**

18 (a) ESTABLISHMENT.—Not later than 30 days after  
19 the date of the enactment of this Act, there shall be estab-  
20 lished within the legislative branch a commission to be  
21 known as the National Commission on Fiscal Respon-  
22 sibility and Reform (referred to in this title as the “Com-  
23 mission”).

24 (b) MEMBERSHIP.—

1           (1) COMPOSITION OF COMMISSION.—A Commis-  
2           sion shall be composed of 18 members of whom—

3                   (A) six members shall be appointed by the  
4           President, comprised equally of 3 members  
5           from each political party;

6                   (B) three members shall be appointed by  
7           the majority leader of the Senate, from among  
8           current Members of the Senate;

9                   (C) three members shall be appointed by  
10          the Speaker of the House of Representatives,  
11          from among current Members of the House of  
12          Representatives;

13                  (D) three members shall be appointed by  
14          the minority leader of the Senate, from among  
15          current Members of the Senate; and

16                  (E) three members shall be appointed by  
17          the minority leader of the House of Representa-  
18          tives, from among current Members of the  
19          House of Representatives.

20           (2) INITIAL APPOINTMENTS.—Initial appoint-  
21          ments to the Commission shall be made not later  
22          than 60 days after the establishment of the Commis-  
23          sion.

1           (3) VACANCY.—A vacancy on the Commission  
2           shall be filled in the same manner as the initial ap-  
3           pointment.

4           (c) CO-CHAIRPERSONS.—From among the members  
5           appointed under paragraph (1), the President shall des-  
6           ignate 2 members, who shall not be of the same political  
7           party, to serve as Co-Chairpersons of the Commission.

8           (d) QUALIFICATIONS.—Members appointed to the  
9           Commission shall have significant depth of experience and  
10          responsibilities in matters relating to government service,  
11          fiscal policy, economics, Federal agency management or  
12          private sector management, public administration, and  
13          law.

14          (e) DUTIES.—

15                (1) IN GENERAL.—The Commission shall iden-  
16                tify policies to improve the fiscal situation in the me-  
17                dium term and to achieve fiscal sustainability over  
18                the long term.

19                (2) REQUIREMENTS.—In carrying out para-  
20                graph (1), the Commission shall—

21                    (A) propose recommendations designed to  
22                    achieve an annual 3 percent deficit to gross do-  
23                    mestic product by the end of the 10-year period  
24                    beginning on the date on which the Commission  
25                    is established; and

1 (B) propose recommendations that mean-  
2 ingfully improve the long-term fiscal outlook,  
3 including changes to address the growth of enti-  
4 tlement spending and the gap between the pro-  
5 jected revenues and expenditures of the Federal  
6 Government.

7 (f) REPORTS.—

8 (1) IN GENERAL.—

9 (A) FINAL REPORT.—Not later than 1  
10 year after the date on which members are ap-  
11 pointed to the Commission under subsection  
12 (b), the Commission shall vote on the approval  
13 of a final report containing the recommenda-  
14 tions required under subsection (e).

15 (B) INTERIM REPORTS.—At any time after  
16 the date on which members are appointed and  
17 prior to voting on the approval of a final report  
18 under subparagraph (A), the Commission may  
19 vote on the approval of an interim report con-  
20 taining such recommendations described in sub-  
21 section (e) as the Commission may provide.

22 (2) APPROVAL OF REPORT.—The Commission  
23 may only issue a report under this subsection if—

24 (A) the report is approved by not less than  
25 12 members of the Commission; and

1 (B) of the members approving the report,  
2 at least 4 are members of the same political  
3 party to which the Speaker of the House of  
4 Representatives belongs and at least 4 are  
5 members of the same political party to which  
6 the minority leader of the House of Representa-  
7 tives belongs.

8 (3) SUBMISSION OF REPORT TO CONGRESS.—

9 Each report approved under this subsection shall be  
10 submitted to Congress and made available to the  
11 public.

12 (g) POWERS OF THE COMMISSION.—

13 (1) HEARINGS.—The Commission may hold  
14 such hearings, sit and act at such times and places,  
15 take such testimony, and receive such evidence as  
16 the Commission considers advisable to carry out the  
17 duties of the Commission described in subsection (e).

18 (2) INFORMATION FROM FEDERAL AGENCIES.—

19 The Commission may secure directly from any Fed-  
20 eral agency such information as the Commission  
21 considers necessary to carry out the duties of the  
22 Commission described in subsection (e). Upon re-  
23 quest from the Co-Chairpersons of the Commission,  
24 the head of the Federal agency shall provide the in-  
25 formation requested to the Commission.

1           (3) POSTAL SERVICES.—The Commission may  
2 use the United States mail in the same manner and  
3 under the same conditions as other departments and  
4 agencies of the Federal Government.

5           (4) WEBSITE.—

6           (A) CONTENTS.—The Commission shall es-  
7 tablish a website that shall contain—

8           (i) the recommendations required  
9 under subsection (e); and

10           (ii) the records of attendance of the  
11 members of the Commission for each meet-  
12 ing of the Commission.

13           (B) DATE OF PUBLICATION.—The Com-  
14 mission shall publish a recommendation or  
15 record of attendance described under subpara-  
16 graph (A) on the website established under  
17 such subparagraph not later than 72 hours  
18 after the conclusion of the meeting at which  
19 such recommendation is made or at which such  
20 record of attendance is taken.

21           (h) ASSISTANCE OF OTHER LEGISLATIVE BRANCH  
22 ENTITIES.—

23           (1) GOVERNMENT ACCOUNTABILITY OFFICE.—  
24 The Comptroller General shall provide technical as-  
25 sistance to the Commission, as the Commission con-

1       ducts the work of the Commission, on the findings  
2       and recommendations of the Government Account-  
3       ability Office.

4           (2) CONGRESSIONAL BUDGET OFFICE.—The  
5       Director of the Congressional Budget Office shall  
6       provide technical assistance to the Commission, as  
7       the Commission conducts the work of the Commis-  
8       sion, on the findings and recommendations of the  
9       Congressional Budget Office.

10          (3) JOINT COMMITTEE ON TAXATION.—The  
11       chair of the Joint Committee on Taxation shall pro-  
12       vide technical assistance to the Commission, as the  
13       Commission conducts the work of the Commission,  
14       on the findings and recommendations of the Joint  
15       Committee on Taxation.

16       (i) PERSONNEL MATTERS.—

17           (1) IN GENERAL.—Members of the Commission  
18       shall serve without any additional compensation.

19           (2) TRAVEL EXPENSES.—Members of the Com-  
20       mission shall be allowed travel expenses, including  
21       per diem in lieu of subsistence, at rates authorized  
22       for employees of agencies under subchapter I of  
23       chapter 57 of title 5, United States Code, while  
24       away from their homes or regular places of business  
25       in the performance of services for the Commission.

1 (3) STAFF.—

2 (A) IN GENERAL.—The Co-Chairpersons of  
3 the Commission, may without regard to the civil  
4 service laws and regulations, appoint and termi-  
5 nate an executive director and such other addi-  
6 tional personnel as may be necessary to enable  
7 the Commission to perform its duties. The em-  
8 ployment of an executive director shall be sub-  
9 ject to confirmation by the Commission.

10 (B) COMPENSATION.—The Co-Chairper-  
11 sons of the Commission may fix the compensa-  
12 tion of the executive director and other per-  
13 sonnel without regard to the provisions of chap-  
14 ter 51 and subchapter III of chapter 53 of title  
15 5, United States Code, relating to the classifica-  
16 tion of positions and General Schedule pay  
17 rates, except that the rate of pay for the execu-  
18 tive director and other personnel may not ex-  
19 ceed the rate payable for level V of the Execu-  
20 tive Schedule under section 5613 of such title.

21 (4) DETAIL OF GOVERNMENT EMPLOYEES.—  
22 Any Federal Government employee may be detailed  
23 to the Commission without reimbursement, and such  
24 detail shall be without interruption or loss of civil  
25 service status or privilege.

1           (5) PROCUREMENT OF TEMPORARY AND INTER-  
2           MITTENT SERVICES.—The Co-Chairpersons of each  
3           Commission may procure temporary and intermit-  
4           tent services under section 3109(b) of title 5, United  
5           States Code, at rates for individuals which do not  
6           exceed the daily equivalent of the annual rate of  
7           basic pay prescribed for level V of the Executive  
8           Schedule under section 5316 of such title.

9           (j) TERMINATION OF THE COMMISSION.—The Com-  
10          mission established shall terminate 30 days after the date  
11          on which the Commission submits the final report of the  
12          Commission under subsection (f).

13          (k) RULES OF CONSTRUCTION.—Nothing in this title  
14          shall be construed to—

15                 (1) impair or otherwise affect—

16                         (A) authority granted by law to an execu-  
17                         tive department, agency, or the head thereof; or

18                         (B) functions of the Director of the Office  
19                         of Management and Budget relating to budg-  
20                         etary, administrative, or legislative proposals; or

21                 (2) create any right or benefit, substantive or  
22                         procedural, enforceable at law or in equity by any  
23                         party against the United States, its departments,  
24                         agencies, or entities, its officers, employees, or  
25                         agents, or any other person.

1 (l) AUTHORIZATION OF APPROPRIATIONS.—

2 (1) IN GENERAL.—There are authorized to be  
3 appropriated to the Commission such sums as may  
4 be necessary to carry out this title.

5 (2) AVAILABILITY.—Any sums appropriated  
6 under paragraph (1) shall remain available, without  
7 fiscal year limitation, until expended.

8 (m) FEDERAL AGENCY DEFINED.—The term “Fed-  
9 eral agency” means an establishment in the executive, leg-  
10 islative, or judicial branch of the Federal Government.

11 **SEC. 202. CONSIDERATION OF COMMISSION RECOMMENDA-**  
12 **TIONS.**

13 (a) SUBMISSION OF PROPOSED JOINT RESOLU-  
14 TION.—Not later than 60 days after the date on which  
15 the Commission submits a report to Congress under sec-  
16 tion 201(f)(3), the Commission shall transmit to Congress  
17 a proposed joint resolution consisting of legislative lan-  
18 guage to implement the recommendations contained in  
19 such report.

20 (b) REQUIREMENTS FOR PREPARATION OF PRO-  
21 POSED JOINT RESOLUTION.—

22 (1) CONSULTATION WITH CONGRESS.—

23 (A) IN GENERAL.—The Commission may  
24 not transmit a proposed joint resolution under  
25 subsection (a) until after the Co-Chairpersons

1 of the Commission complete consultation with  
2 Congress in accordance with this paragraph.

3 (B) CONSULTATION WITH COMMITTEES.—

4 The Co-Chairpersons shall consult with the  
5 chairman and ranking minority member of each  
6 relevant committee of the Senate or of the  
7 House of Representatives regarding the con-  
8 tents of a proposed joint resolution.

9 (C) REQUIREMENTS FOR CONSULTA-  
10 TION.—The consultation required under sub-  
11 paragraph (B) shall provide the opportunity for  
12 the chairman and ranking member of each rel-  
13 evant committee of the Senate or of the House  
14 of Representatives to provide—

15 (i) recommendations for alternative  
16 means of addressing the recommendations  
17 contained in the Commission report; and

18 (ii) recommendations regarding which  
19 recommendations contained in the Com-  
20 mission report should not be addressed in  
21 the proposed joint resolution.

22 (D) RELEVANT COMMITTEES.—The rel-  
23 evant committees of the Senate and the House  
24 of Representatives for purposes of this para-  
25 graph shall be—

1 (i) determined by the Co-Chair-  
2 persons; and

3 (ii) based on the content of the pro-  
4 posed joint resolution.

5 (2) CONSULTATION WITH GAO AND CBO.—The  
6 Co-Chairpersons shall prepare a proposed joint reso-  
7 lution transmitted under subsection (a) in consulta-  
8 tion with the Comptroller General of the United  
9 States and the Director of the Congressional Budget  
10 Office.

11 (c) CONTENTS OF SPECIAL MESSAGE.—A joint reso-  
12 lution transmitted under subsection (a) shall—

13 (1) specify recommendations outlined in the  
14 Commission report that are excluded from the pro-  
15 posed joint resolution;

16 (2) detail why the recommendations described  
17 in paragraph (1) were excluded from the proposed  
18 joint resolution;

19 (3) specify recommendations outlined in the  
20 Commission report that are included in the proposed  
21 joint resolution; and

22 (4) identify programs included in the Commis-  
23 sion report that should be eliminated or consoli-  
24 dated.

1 (d) TRANSMITTAL.—The Co-Chairpersons shall sub-  
2 mit the joint resolution to the Secretary of the Senate if  
3 the Senate is not in session and to the Clerk of the House  
4 of Representatives if the House is not in session.

5 (e) PUBLIC AVAILABILITY.—The Co-Chairpersons  
6 shall make a copy of the proposed joint resolution publicly  
7 available, including publicly available on a website of the  
8 Commission, and shall publish in the Federal Register a  
9 notice of the message and information on how it can be  
10 obtained.

11 **SEC. 203. EXPEDITED CONSIDERATION OF PROPOSED**  
12 **JOINT RESOLUTION.**

13 (a) QUALIFYING LEGISLATION.—

14 (1) IN GENERAL.—Only a Commission joint  
15 resolution shall be entitled to expedited consideration  
16 under this section.

17 (2) DEFINITION.—In this section, the term  
18 “Commission joint resolution” means a joint resolu-  
19 tion which consists solely of the text of the proposed  
20 joint resolution submitted by the Commission under  
21 section 202(a).

22 (b) CONSIDERATION IN THE HOUSE OF REPRESENT-  
23 ATIVES.—

1           (1) INTRODUCTION.—A Commission joint reso-  
2           lution may be introduced in the House of Represent-  
3           atives (by request)—

4                   (A) by the majority leader of the House of  
5           Representatives, or by a Member of the House  
6           of Representatives designated by the majority  
7           leader of the House of Representatives, on the  
8           next legislative day after the date on which the  
9           President submits the proposed joint resolution  
10          under section 402(a); or

11                   (B) if the Commission joint resolution is  
12          not introduced under subparagraph (A), by any  
13          Member of the House of Representatives on any  
14          legislative day beginning on the legislative day  
15          after the legislative day described in subpara-  
16          graph (A).

17           (2) REFERRAL AND REPORTING.—Any com-  
18          mittee of the House of Representatives to which a  
19          Commission joint resolution is referred shall report  
20          the Commission joint resolution to the House of  
21          Representatives without amendment not later than  
22          10 legislative days after the date on which the Com-  
23          mission joint resolution was so referred. If a com-  
24          mittee of the House of Representatives fails to re-  
25          port a Commission joint resolution within that pe-

1 riod, it shall be in order to move that the House of  
2 Representatives discharge the committee from fur-  
3 ther consideration of the Commission joint resolu-  
4 tion. Such a motion shall not be in order after the  
5 last committee authorized to consider the Commis-  
6 sion joint resolution reports it to the House of Rep-  
7 resentatives or after the House of Representatives  
8 has disposed of a motion to discharge the Commis-  
9 sion joint resolution. The previous question shall be  
10 considered as ordered on the motion to its adoption  
11 without intervening motion except 20 minutes of de-  
12 bate equally divided and controlled by the proponent  
13 and an opponent. If such a motion is adopted, the  
14 House of Representatives shall proceed immediately  
15 to consider the Commission joint resolution in ac-  
16 cordance with paragraphs (3) and (4). A motion to  
17 reconsider the vote by which the motion is disposed  
18 of shall not be in order.

19 (3) PROCEEDING TO CONSIDERATION.—After  
20 the last committee authorized to consider a Commis-  
21 sion joint resolution reports it to the House of Rep-  
22 resentatives or has been discharged (other than by  
23 motion) from its consideration, it shall be in order  
24 to move to proceed to consider the Commission joint  
25 resolution in the House of Representatives. Such a

1 motion shall not be in order after the House of Rep-  
2 resentatives has disposed of a motion to proceed  
3 with respect to the Commission joint resolution. The  
4 previous question shall be considered as ordered on  
5 the motion to its adoption without intervening mo-  
6 tion. A motion to reconsider the vote by which the  
7 motion is disposed of shall not be in order.

8 (4) CONSIDERATION.—The Commission joint  
9 resolution shall be considered as read. All points of  
10 order against the Commission joint resolution and  
11 against its consideration are waived. The previous  
12 question shall be considered as ordered on the Com-  
13 mission joint resolution to its passage without inter-  
14 vening motion except 2 hours of debate equally di-  
15 vided and controlled by the proponent and an oppo-  
16 nent and 1 motion to limit debate on the Commis-  
17 sion joint resolution. A motion to reconsider the vote  
18 on passage of the Commission joint resolution shall  
19 not be in order.

20 (5) VOTE ON PASSAGE.—The vote on passage  
21 of the Commission joint resolution shall occur not  
22 later than 3 legislative days after the date on which  
23 the last committee authorized to consider the Com-  
24 mission joint resolution reports it to the House of  
25 Representatives or is discharged.

1 (c) EXPEDITED PROCEDURE IN THE SENATE.—

2 (1) INTRODUCTION IN THE SENATE.—A Com-  
3 mission joint resolution may be introduced in the  
4 Senate (by request)—

5 (A) by the majority leader of the Senate,  
6 or by a Member of the Senate designated by the  
7 majority leader of the Senate, on the next legis-  
8 lative day after the date on which the Commis-  
9 sion submits the proposed joint resolution  
10 under section 202(a); or

11 (B) if the Commission joint resolution is  
12 not introduced under subparagraph (A), by any  
13 Member of the Senate on any day on which the  
14 Senate is in session beginning on the day after  
15 the day described in subparagraph (A).

16 (2) COMMITTEE CONSIDERATION.—A Commis-  
17 sion joint resolution introduced in the Senate under  
18 paragraph (1) shall be jointly referred to the com-  
19 mittee or committees of jurisdiction, which commit-  
20 tees shall report the Commission joint resolution  
21 without any revision and with a favorable rec-  
22 ommendation, an unfavorable recommendation, or  
23 without recommendation, not later than 10 session  
24 days after the date on which the Commission joint  
25 resolution was so referred. If any committee to

1       which a Commission joint resolution is referred fails  
2       to report the Commission joint resolution within that  
3       period, that committee shall be automatically dis-  
4       charged from consideration of the Commission joint  
5       resolution, and the Commission joint resolution shall  
6       be placed on the appropriate calendar.

7               (3) PROCEEDING.—Notwithstanding rule XXII  
8       of the Standing Rules of the Senate, it is in order,  
9       not later than 2 days of session after the date on  
10      which a Commission joint resolution is reported or  
11      discharged from all committees to which the Com-  
12      mission joint resolution was referred, for the major-  
13      ity leader of the Senate or the designee of the major-  
14      ity leader to move to proceed to the consideration of  
15      the Commission joint resolution. It shall also be in  
16      order for any Member of the Senate to move to pro-  
17      ceed to the consideration of the Commission joint  
18      resolution at any time after the conclusion of such  
19      2-day period. A motion to proceed is in order even  
20      though a previous motion to the same effect has  
21      been disagreed to. All points of order against the  
22      motion to proceed to the Commission joint resolution  
23      are waived. The motion to proceed is not debatable.  
24      The motion is not subject to a motion to postpone.  
25      A motion to reconsider the vote by which the motion

1 is agreed to or disagreed to shall not be in order. If  
2 a motion to proceed to the consideration of the Com-  
3 mission joint resolution is agreed to, the Commission  
4 joint resolution shall remain the unfinished business  
5 until disposed of. All points of order against a Com-  
6 mission joint resolution and against consideration of  
7 the Commission joint resolution are waived.

8 (4) NO AMENDMENTS.—An amendment to a  
9 Commission joint resolution, or a motion to post-  
10 pone, or a motion to proceed to the consideration of  
11 other business, or a motion to recommit the Com-  
12 mission joint resolution, is not in order.

13 (5) RULINGS OF THE CHAIR ON PROCEDURE.—  
14 Appeals from the decisions of the Chair relating to  
15 the application of the rules of the Senate, as the  
16 case may be, to the procedure relating to a Commis-  
17 sion joint resolution shall be decided without debate.

18 (d) AMENDMENT.—A Commission joint resolution  
19 shall not be subject to amendment in either the Senate  
20 or the House of Representatives.

21 (e) CONSIDERATION BY THE OTHER HOUSE.—

22 (1) IN GENERAL.—If, before passing a Commis-  
23 sion joint resolution, a House receives from the  
24 other House a Commission joint resolution of the  
25 other House—

1 (A) the Commission joint resolution of the  
2 other House shall not be referred to a com-  
3 mittee; and

4 (B) the procedure in the receiving House  
5 shall be the same as if no Commission joint res-  
6 olution had been received from the other House  
7 until the vote on passage, when the Commission  
8 joint resolution received from the other House  
9 shall supplant the Commission joint resolution  
10 of the receiving House.

11 (2) REVENUE MEASURES.—This subsection  
12 shall not apply to the House of Representatives if a  
13 Commission joint resolution received from the Sen-  
14 ate is a revenue measure.

15 (f) RULES TO COORDINATE ACTION WITH OTHER  
16 HOUSE.—

17 (1) TREATMENT OF COMMISSION JOINT RESO-  
18 LUTION OF OTHER HOUSE.—If a Commission joint  
19 resolution is not introduced in the Senate or the  
20 Senate fails to consider a Commission joint resolu-  
21 tion under this section, the Commission joint resolu-  
22 tion of the House of Representatives shall be entitled  
23 to expedited floor procedures under this section.

24 (2) TREATMENT OF COMPANION MEASURES IN  
25 THE SENATE.—If, following passage of a Commis-

1        sion joint resolution in the Senate, the Senate then  
2        receives from the House of Representatives a Com-  
3        mission joint resolution, the House-passed Commis-  
4        sion joint resolution shall not be debatable. The vote  
5        on passage of the Commission joint resolution in the  
6        Senate shall be considered to be the vote on passage  
7        of the Commission joint resolution received from the  
8        House of Representatives.

9            (3) VETOES.—If the President vetoes a Com-  
10        mission joint resolution, consideration of a veto mes-  
11        sage in the Senate under this paragraph shall be 10  
12        hours equally divided between the majority and mi-  
13        nority leaders of the Senate or the designees of the  
14        majority and minority leaders of the Senate.

15        (g) EXERCISE OF RULEMAKING POWER.—This sec-  
16        tion is enacted by Congress—

17            (1) as an exercise of the rulemaking power of  
18        the Senate and House of Representatives, respec-  
19        tively, and as such it is deemed a part of the rules  
20        of each House, respectively, but applicable only with  
21        respect to the procedure to be followed in that  
22        House in the case of a Commission joint resolution,  
23        and it supersedes other rules only to the extent that  
24        it is inconsistent with such rules; and

1           (2) with full recognition of the constitutional  
2 right of either House to change the rules (so far as  
3 relating to the procedure of that House) at any time,  
4 in the same manner, and to the same extent as in  
5 the case of any other rule of that House.

## 6           **TITLE III—OTHER MATTERS**

### 7           **SEC. 301. VIEWS AND ESTIMATES OF COMMITTEES.**

8           Section 301(d) of the Congressional Budget and Im-  
9 poundment Control Act of 1974 (2 U.S.C. 632(d)) is  
10 amended to read as follows:

11           “(d) VIEWS AND ESTIMATES OF OTHER COMMIT-  
12 TEES.—

13           “(1) IN GENERAL.—Not later than March 1 of  
14 the first session of a Congress, or upon the request  
15 of the Committee on the Budget of the House of  
16 Representatives or the Senate, each committee of  
17 the House of Representatives and the Senate having  
18 legislative jurisdiction shall submit to its respective  
19 Committee on the Budget its views and estimates  
20 (as determined by the committee making such sub-  
21 mission) with respect to the following:

22           “(A) Any legislation to be considered dur-  
23 ing that Congress that is a priority for the com-  
24 mittee.

1           “(B) Any legislation within the jurisdiction  
2           of the committee that would establish, amend,  
3           or reauthorize any Federal program and likely  
4           have a significant budgetary impact.

5           “(2) ADDITIONAL MATTERS.—Any committee of  
6           the House of Representatives or the Senate and any  
7           joint committee of the Congress may submit to the  
8           appropriate Committees on the Budget its views and  
9           estimates with respect to all matters set forth in  
10          subsections (a) and (b) which relate to matters with-  
11          in its jurisdiction.

12          “(3) JOINT ECONOMIC COMMITTEE.—The Joint  
13          Economic Committee shall submit to the Committees  
14          on the Budget of both Houses its recommendations  
15          as to the fiscal policy appropriate to the goals of the  
16          Employment Act of 1946.”.

17 **SEC. 302. ANALYSIS OF LONG-TERM UNFUNDED OBLIGA-**  
18 **TIONS.**

19          Section 1105(a) of title 31, United States Code, is  
20          amended by adding at the end the following:

21                 “(39) an analysis of long-term unfunded obliga-  
22                 tions, which shall include—

23                         “(A) an analysis of the impact of long-  
24                         term unfunded obligations in applicable entitle-  
25                         ment programs on the long-term level of unified

1 budget outlays and the unified budget surplus  
2 or deficit, in relation to the projected level of  
3 the gross domestic product of the United  
4 States, over a 25, 50, and 75-year window;

5 “(B) a report on the impact of legislation  
6 enacted during the previous session of Congress  
7 that increases the long-term unfunded obliga-  
8 tion in any applicable group of entitlement pro-  
9 gram; and

10 “(C) an analysis of the impact of legisla-  
11 tion proposed in the President’s budget on the  
12 long-term unfunded obligation in any applicable  
13 entitlement program.”.

14 **SEC. 303. ANNUAL SUPPLEMENTAL BUDGET SUBMISSION**  
15 **BY THE PRESIDENT.**

16 Section 1106 of title 31, United States Code, is  
17 amended by adding at the end the following:

18 “(d) On or before December 1 calendar year 2028  
19 and each calendar year thereafter, the President shall sub-  
20 mit to Congress an administrative budget for the fiscal  
21 year beginning in the ensuing calendar year, which shall  
22 include up-to-date estimates for current year and prior  
23 year data and credit reestimates for the current year (as  
24 included in the Federal credit supplement of such budg-  
25 et).”.

1 **SEC. 304. HEARING ON THE FISCAL STATE OF THE NATION.**

2 (a) IN GENERAL.—Not later than 45 days (excluding  
3 Saturdays, Sundays, and holidays) after the date on which  
4 the Secretary of the Treasury submits to Congress the au-  
5 dited financial statement required under paragraph (1) of  
6 section 331(e) of title 31, United States Code, on a date  
7 agreed upon by the chairs of the Committees on the Budg-  
8 et of the House of Representatives and the Senate and  
9 the Comptroller General of the United States, the chairs  
10 shall conduct a hearing to receive a presentation from the  
11 Comptroller General reviewing the findings of the audit  
12 required under paragraph (2) of such section and pro-  
13 viding, with respect to the information included by the  
14 Secretary in the report accompanying such audited finan-  
15 cial statement, an analysis of the financial position and  
16 condition of the Federal Government, including financial  
17 measures (such as the net operating cost, income, budget  
18 deficits, or budget surpluses) and sustainability measures  
19 (such as the long-term fiscal projection or social insurance  
20 projection) described in such report.

21 (b) EFFECTIVE DATE.—The requirement under sub-  
22 section (a) shall apply with respect to any audited finan-  
23 cial statement submitted on or after the date of the enact-  
24 ment of this Act.

1 **SEC. 305. NEW MEMBER ORIENTATION TRAINING.**

2 The House of Representatives and Senate shall pro-  
3 vide an introductory briefing from the Congressional  
4 Budget Office on budgetary matters as part of the official  
5 orientation process for all newly-elected Members of Con-  
6 gress, conducted by the Committee on House Administra-  
7 tion and the Secretary of the Senate, respectively. Such  
8 briefing shall occur before the new Members are sworn in.

9 **SEC. 306. MODERNIZING COMMITTEE ON THE BUDGET.**

10 (a) IN GENERAL.—Clause 5(a)(2) of rule X of the  
11 Rules of the House of Representatives is amended—

12 (1) in subdivision (B), by striking “and” at the  
13 end;

14 (2) in subdivision (C), by striking the period at  
15 the end and inserting “; and”; and

16 (3) by adding at the end the following:

17 “(D) The chairs and ranking members of  
18 the Committee on Ways and Means, the Com-  
19 mittee on Energy and Commerce, and the Com-  
20 mittee on Appropriations.”.

21 (b) APPLICATION.—The amendments made by sub-  
22 section (a) shall not be construed to modify the member-  
23 ship of the Committee on the Budget of the House of Rep-  
24 resentatives except as provided by such amendment.